

## Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 SNM-05 DEAE-00 AID-05 CIAE-00

INR-10 IO-13 JUSE-00 NSAE-00 CTME-00 TRSE-00

ICA-11 NSC-05 OES-07 OMB-01 MMO-01 /073 W

-----045137 082048Z /70

P 081745Z MAY 78

FM AMEMBASSY LA PAZ

TO SECSTATE WASHDC PRIORITY 673

C O N F I D E N T I A L LA PAZ 3618

E.O. 11652: XGDS-2

TAGS: SNAR

SUBJECT: NARCOTICS: FY 1978-1979 NARCOTICS CONTROL PROJECT

REF: (A) STATE 74294, (B) STATE 114891, (C) NCU MONTHLY  
REPORT FOR MARCH

1. JOINT STATE-AID-DEA EVALUATION OF NARCOTICS CONTROL  
PROJECT NOW UNDERWAY WITH EXPECTED SUBMISSION TO S/NM NOT LATER  
THAN WEEK OF MAY 22. REGRET DELAY IN STARTING EVALUATION.  
THIS WAS DUE TO HEAVY INVOLVEMENT OF NARCOTICS ADVISERS IN  
FIELD INSPECTIONS REQUIRED IN CONNECTION WITH ON-GOING  
NARCOTICS PROJECT AUDIT. THESE FIELD INSPECTIONS WERE COMPLETED  
ON APRIL 25, 1978 (SEE PARAS 1 AND 2, REF C).

2. IN RESPONSE TO PARA 4, REF A, MISSION REPORTS THE FOLLOWING:  
A. AS OF NOVEMBER 30, 1977, THE GOB ESTABLISHED A BAN ON NEW  
COCA PLANTINGS ON UREGISTERED LANDS. SUBSEQUENT SPOT-CHECKS  
OF THE COCA-GROWING AREAS BY DNSP HAVE DISCLOSED AN OBVIOUS  
INCREASE OF NEW PLANTINGS WHICH ARE ILLEGAL ACCORDING TO LAW.  
PRINCIPALLY DUE TO THE NATIONAL PRESIDENTIAL ELECTIONS SCHEDULED  
FOR JULY 9, 1978, THE GOVERNMENT (MINISTER OF INTERIOR) WILL NOT  
RPT NOT AUTHORIZE THE DNSP TO PROCEED AT THIS TIME WITH ITS  
PLANNED PUBLIC DESTRUCTION OF THESE ILLEGAL PLANTINGS. THE  
GOVERNMENT FEARS THIS ACTION WOULD ADVERSELY AROUSE THE  
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PEASANT-FARMER POPULATION IN THE COCA GROWING AREAS TO THE  
POINT WHERE THE ELECTION PROCESS COULD BE DISRUPTED.  
THE GOVERNMENT CONTENDS THAT THE DESTRUCTION OF THESE  
ILLEGAL PLANTINGS, OR CONFISCATION OF THOSE LANDS WOULD  
ALSO BE INOPPORTUNE AT THIS TIME INASMUCH AS THERE HAS  
BEEN NO FULFILLMENT OF THE "FELT NEEDS"PROJECTS BEING  
PREPARED FOR THOSE AREAS.

THE DNSP DIRECTOR IS OF THE SINCERE OPINION AND HAS RECEIVED TENTATIVE ASSURANCES (LA PAZ 3061) FROM ONE LEADING PRESIDENTIAL CANDIDATE, GEN. JUAN PEREDA, THAT FOLLOWING ELECTIONS THE LAW AGAINST INCREASED AND ILLEGAL COCA PRODUCTION WILL BE FULLY ENFORCED.

IN THE MEANTIME, AND THROUGH THESE SPOT-CHECKS, DNSP IS DOCUMENTING THE LOCATIONS OF ILLEGAL PLANTATIONS AND THE NAMES OF THE FARMER VIOLATORS AGAINST WHOM ACTION WILL BE TAKEN WHEN GIVEN THE GREEN LIGHT.

AN ESSENTIAL PHASE OF OVERALL COCA PRODUCTION CONTROLS IS THE IDENTIFICATION, REGISTRATION AND LICENSING OF ALL PERSONS WHO DEAL OR COMMERCIALIZE IN THE COCA LEAF. THIS COCA DEALER REGISTRATION AND LICENSING PROGRAM IS PLANNED TO BEGIN THE LATTER PART OF THIS MONTH AND AFTER THIS REGISTRATION NO PERSON WITHOUT AN OFFICIAL DNSP PERMIT CAN TRADE IN COCA.

THIS PROGRAM WILL ALSO PROVIDE THE BASIS TO IDENTIFY THE MOST STRATEGIC AREAS THROUGHOUT THE COUNTRY IN WHICH TO ESTABLISH CONTROL CHECKPOINTS TO MONITOR THE MARKET FLOW OF THE COCA LEAF. ACCORDING TO PLAN, THESE CHECKPOINTS WILL NOTE LICENSE NUMBER, TYPE, NAME OF DRIVER AND DESTINATION OF ANY VEHICLE TRANSPORTING COCA WITH FOLLOW-UP SURVEILLANCE ALONG THE VARIOUS CHECKPOINTS TO DETERMINE FINAL ARRIVAL OF TRANSPORTING VEHICLES TO DESTINATION. THIS PROCEDURE WILL ALSO IDENTIFY VEHICLES WHICH MAY BE DIVERTED TO OTHER UNDECLARED LOCATIONS WHERE THE COCA LEAF COULD BE PUT TO ILLEGAL USE.

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IT IS PLANNED THAT DURING THE PERIOD OF TIME TAKEN TO CONDUCT THE COCA DEALER REGISTRATION-LICENSING PROGRAM AND WHILE COCA MARKET FLOW CHECKPOINTS ARE DETERMINED, OTHER MISSION AND GOB ELEMENTS INVOLVED IN THE EXECUTION OF "FELT NEEDS" PROJECT WILL HAVE THE OPPORTUNITY TO ACCELERATE THEM TO COINCIDE WITH THE BEGINNING OF STRICT PRODUCTION-CONTROL MEASURES NOT ANTICIPATED FOR THE LAST QUARTER OF THIS YEAR.

B. THE OFFICE OF THE DNSP IN SANTA CRUZ IS ADEQUATELY STAFFED AND, ACCORDING TO THE DNSP DIRECTOR, COL. APARICIO, TWO AGENTS ARE ASSIGNED FULL-TIME TO THE COLLECTION AND ANALYSIS OF NARCOTICS-RELATED INTELLIGENCE INFORMATION.

NO NOTICEABLE PROGRESS HAS BEEN MADE TO DATE AS FAR AS IMMOBILIZING MAJOR NARCOTIC VIOLATORS IN THE SANTA CRUZ AREA. THE LA PAZ DEA OFFICE HAS IDENTIFIED MANY OF THEM, INCLUDING A MINIMUM OF TEN INDIVIDUALS AND ORGANIZATIONS AMONG THOSE BELIEVED TO BE THE MOST PROMINENT AND ACTIVE, TO COL. APARICIO.

SPECULATE, DNSP HAS BEEN RELUCTANT TO TARGET AGAINST THEM.

DNSP DOES NOT AT THIS TIME HAVE A WRITTEN ACTION PLAN FOR SANTA CRUZ, ALTHOUGH COL. APARICIO HAS REFERRED TO THE DESIRABILITY OF SUCH A PLAN IN CONVERSATIONS WITH US.

THE LA PAZ DEA OFFICE SEPARATELY HAS INITIATED AN INTELLIGENCE

COLLECTION EFFORT AGAINST MAJOR VIOLATORS IN SANTA CRUZ. THIS PARTICULAR EFFORT IS BEING CLOSELY COORDINATED WITH COL. APARICIO IN LA PAZ AND BEING CONDUCTED INDEPENDENTLY OF THE DNSP EFFORT IN SANTA CRUZ. WE ARE HOPEFUL THAT ADDITIONAL INTELLIGENCE OBTAINED AS A RESULT OF THIS EFFORT MAY STIMULATE DNSP TO MOVE ON MAJOR TRAFFICKERS.

TO MENTION ANOTHER PROBLEM WHICH OCCURS GENERALLY IN BOLIVIA, BUT PARTICULARLY IN SANTA CRUZ, THE MAJORITY OF THE SUBSTANTIAL VIOLATORS ARRESTED HAVE BEEN PICKED UP BASED ON DEA INFORMATION AND PARTICIPATION. A FEW OF THESE VIOLATORS, PERHAPS FIVE OR SIX IN ANY GIVEN WEEK, ALTHOUGH TECHNICALLY IN JAIL, REMAIN FREE AND ONLY REPORT TO THE JAIL ONCE A WEEK TO SIGN IN. THIS APPENS AS A RESULT OF INTERNAL CORRUPTION IN THE JAILS. IN SHORT, WHILE SOME PROGRESS HAS BEEN MADE IN SANTA CRUZ, CONFIDENTIAL

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THERE IS TILL A LONG WAY TO GO.  
BOEKER

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## Message Attributes

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